OPEN BUDGET SURVEY 2008

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What Countries Open Their Books to Citizens?

The Open Budget Index evaluates the quantity and type of information available to the public in a country’s budget documents. A country’s placement within a performance category was determined by averaging the response to 91 questions on the Open Budget Questionnaire related to information contained in the eight key budget documents that all countries should make available to the public.

Key
- **Extensive Information**
- **Significant Information**
- **Some Information**
- **Minimal Information**
- **Scant or No Information**

The countries that scored between 81-100 percent were placed in the performance category **Provides Extensive Information**, those with scores 61-80 percent in **Provides Significant Information**, those with scores 41-60 percent in **Provides Some Information**, those with scores 21-40 percent in **Provides Minimal Information**, and those with scores 0-20 percent in **Provides Scant or No Information**. All Open Budget Questionnaires used to calculate these scores may be seen at www.openbudgetindex.org.
Papua New Guinea

Overall score: Provides some information to the public in its budget 60% documents during the year.

Papua New Guinea’s score on the Open Budget Index shows that the government provides the public with some information on the central government’s budget and financial activities during the course of the budget year. This makes it difficult for citizens to hold government accountable for its management of the public’s money. The Open Budget Index 2008 evaluates the quantity and type of information that governments make available to their publics in the seven key budget documents that should be issued during the budget year. One of the most important documents is the executive’s budget proposal. It should contain the executive’s plans for the upcoming year along with the cost of the proposed activities. The proposal should be available to the public and to legislature prior to being finalized, at least three months before the start of the budget year to allow for sufficient review and public debate. In Papua New Guinea the proposal provides some information to the public, meaning citizens have a general, albeit incomplete, picture of the government’s plans for taxing and spending for the upcoming year. Moreover, it is somewhat difficult to track spending, revenue collection and borrowing during the year. Papua New Guinea publishes its in-year reports, but these lack some important details, which can make it hard to understand why actual expenditure and revenue differ from the estimated amounts.
Papua New Guinea also publishes a detailed mid-year review. Publishing these documents strengthens public accountability, since they provide updates on how the budget is being implemented during the year.

It is also difficult to assess budget performance in Papua New Guinea once the budget year is over. A year-end report is produced, but it lacks important details, which prevents comparisons between what was budgeted and what was actually spent and collected. Also, while Papua New Guinea makes its audit report public, it provides limited information on whether the audit report’s recommendations are successfully implemented.

Access to the highly detailed budget information needed to understand the government’s progress in undertaking a specific project or activity remains limited. This is despite the fact that Papua New Guinea has codified the right to access government information into law, through the Fiscal Responsibility Act 2006.

**Public Participation and Institutions of Accountability**

Beyond improving access to key budget documents, there are other ways in which Papua New Guinea’s budget process could be made more open. Opportunities for citizen participation in budget debates could be introduced. For example, the legislature does not hold hearings on the budget in which the public can participate.

Papua New Guinea’s Supreme Audit Institution enjoys a fair amount of discretion to decide which audits to undertake but faces some budgetary and staffing constraints.